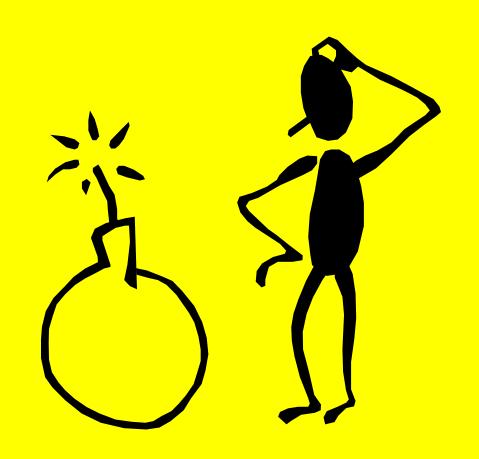
BENEFIT-COST ANALYSIS

Brought to YOU by.....Warren Ferrell, Barbara Johnson, & Larry Barry



BENEFIT-COST ANALYSIS

- Why or Why Not?
- What?
- How?
- For Whom?
- Where to?



- Public Law 103-272 (July 5, 1994)
 - → Section 47115(d) specifies that in selecting projects for discretionary grants to preserve and enhance capacity, the Secretary shall consider:
 - The effect on system capacity
 - project benefit and cost
 - financial commitment from the sponsor

- Policy regarding Revision of Selection
 Criteria for Discretionary AIP 10-31-94
 - →BCA required for those projects which:
 - Preserve or Enhance Capacity
 - Request 10 million + over projects life
 - Future Refinements Discussed:
 - Adjusting the threshold
 - Sliding the threshold based on Project Type, Airport Size
 - Expanding the application beyond Capacity projects

- June 24, 1997 Policy regarding BCA for Capacity Projects requiring Discretionary
 - BCA Threshold lowered to \$5 million
 - Suggests BCA early to consider alternatives
 - Suggests timing for conducting BCA
 - BCA preparation costs are reimbursable
 - Introduces HOW-TO Guidance

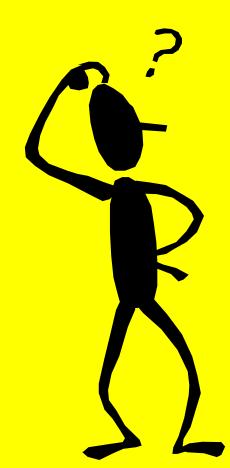
- It makes you *think* about "plausible" alternatives
- It might *change* the scope of the project
- It <u>validates</u> the need for the project
- It provides a <u>defensible</u> position for an investment decision
- It provides <u>support</u> for rejecting an alternative or the project

Benefit-Cost Analys Why Not?

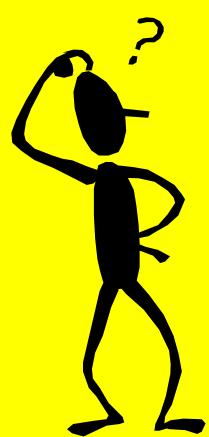
- It is not easily understood
 - would it achieve its objective to "facilitate the production of consistent, thorough, and comparable analysis"?
- It is too broad in scope
 - should it apply to every discretionary project over \$5 million which preserves or enhances capacity? Do we all define preserving capacity the same?

- The BCA Analysis becomes redundant when applied to an original investment decision and then a rehab of an original investment
- The BCA offers no system comparative analysis
 - → It is primarily used for go/no-go project decisions

- A comparison of benefit and cost for a wide range of alternatives to solve a common problem
- Quantitative and qualitative aspects
- Financial analysis is not a BCA!



- Typical Benefits Include:
 - Reduced Delay
 - More Efficient Aircraft
 - Safer and More Secure Air Travel
 - Reduced Environmental Impacts
- Typical Costs Include:
 - Planning, Construction, Operation, Maintenance

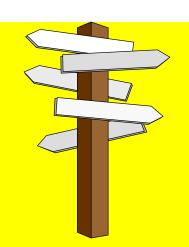


Benefit-Cost Analysis How-To

 June 2 1997 Draft FAA Airport Benefit-Cost Analysis Guidance

→ Read it and Weep!

→Note: Guidance states "it is impossible to define a mechanistic blueprint for BCA that would cover all possible situations."



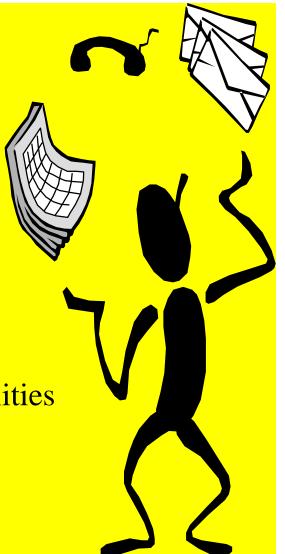
- A BCA Analysis consists of the following:
 - Define Project Objectives
 - Specify Assumptions about Future Conditions
 - Identify Base Case (No Investment Scenario)
 - Identify & Screen all Alternatives
 - Determine Appropriate Evaluation Period
 - Establish Reasonable Effort Level for Analysis

- BCA Steps continued:
 - Identify, quantify, evaluate Benefits & Costs of Alternatives relative to the Base Case
 - Measure Impact of Alternatives on Airport Use
 - Compare Benefits-Costs of Alternatives
 - Perform Sensitivity Analysis
 - Make a Recommendation for Best Action

- Selection of Evaluation Period
- Definition: The number of years over which the benefit costs of an investment should be considered
 - Requirement Life: Period where benefits>costs
 - Physical Life: Period which Asset will last
 - Economic Life: Period which the Asset will meet the requirements for which it was acquired in a cost effective manner

- THE ASSUMPTIONS
 - → WILL BE SCRUTINIZED
 - Check your TAF
 - Are adjustments needed for changes in local conditions?
 - Make sure basic activity does not reflect planned
 - improvements
 - Test the sensitivity of the Peak Forecasts
 - Monitor Actual Activity to test Forecasts
 - Evaluate constraints
 - Adjust Assumptions as Needed

- Alternatives
 - →Include as a minimum:
 - Investment on and off the Airport
 - Rehab, replace, enhance existing facilities
 - Demand Management
 - Redistribution of Responsibility
 - **→**Full Range
 - → Self Contained
 - Defined so that incremental benefits/costs are unambiguously and solely attributed to it



- Selection of Appropriate Time Period:
 - Economic Life
 - Use the same time period for all Alternatives
 - If this can't be done then set the BCA time-period to the useful life of the most durable alternative.
 - Typically is 20 years +5

- Level of Effort
 - →No prescribed formula, so,
 - Consider the magnitude & complexity of the Project
 - Consider the # of Practical Alternatives
 - Consider if there is ONE Dominant Alternative
 - Consider the Availability of the Data and the Controversy of the Project
 - → Justify the Level of Effort Chosen



• Level of Effort continued:

→ Figure at least 4 to 6 months

→ Figure about \$100,000 for large HUB



Benefit-Cost Analysis
How-To

- Measurement of Benefits
 - Identify effect and to whom
 - Measure the effects in physical or time-based units
 - Put a dollar value on the physical or time-based units

Benefit-Cost Analysis How-To

- Measurement of Cost: The Resources Consumed
 - Opportunity Costs
 - Incremental Costs (cost differences of options)
 - Cost elements common to all options should be netted out
 - Sunken Costs (Resources already consumed) Don't use it & Depreciation- Don't use it
 - Principle and Interest Expenses Don't use it
 - Inflation

Benefit-Cost Analysis For Whom?

- Have any of the BC Analysis completed this past year shed new light on our investment decisions?
 - → Have they influenced the FAA or Sponsor?



Benefit-Cost Analysis Where To?

- Closely Monitor the Level of Screening Needed
 - → Common Sense Vs In Depth BCA
 - → Factors to Consider
 - Type of Project
 - Amount of Funding
 - Sponsor Commitment



Benefit-Cost Analysis Where To?

- BCA Review
 - HQ Vs Field Review
 - TAF How does it Fit?
 - Coordination

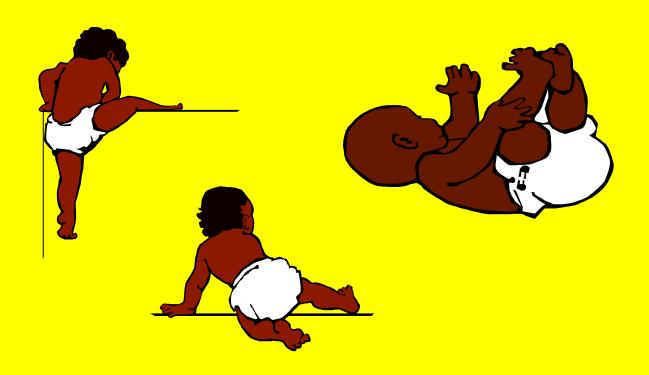


- Topic Education
 - How can the BCA influence my decision if it is written in Greek?

Benefit-Cost Analysis Where To?

- Application of the Studies
 - System Application Vs Single Project
- Consider Updating the Policy and the Guidance





Congratulations Warren! Baby Joshua makes three!!!